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E.O. 11652: GDS TAGS: PINT, PO

SUBJECT: PRO-COMMUNIST POWER PLAY AND POSSIBLE APPROACH TO COSTA GOMES

1. LIKE DEPARTMENT, I HAVE FOR PAST FEW DAYS BEEN WEIGHING PROS AND CONS OF DIRECT APPROACH TO COSTA GOMES. THERE SEEMS TO BE THREE ASPECTS TO BE CONSIDERED: (A) COST BENEFIT RATIO; (B) MODALITIES OF DEMARCHE; (C) TIMING.

2. LISBON 4149 DISCUSSED COST BENEFIT RATIO. I SAID THAT IF COSTA GOMES WAS ON OUR SIDE HE WOULD PROBABLY RESENT APPROACH FROM ME, SINCE HIS EMISSARY, MAJOR CALDAS HAD SAID US VISIT MIGHT LEAVE COSTA GOMES VULNERABLE TO CHARGES OF BEING A US STOOGE. IF COSTA GOMES IS NOT ON OUR SIDE, HE MAY USE DEMARCHE TO EMBARRASS MODERATES. THERE IS, HOWEVER, ANOTHER ASPECT TO BE CONSIDERED. ALTHOUGH OUR LATEST INFORMATION IS THAT COSTA GOMES IS LEANING TOWARDS VASCO GONCALVES, HE IS CLEARLY AN INDECISIVE FIGURE. AND HE MAY NOT MAKE UP HIS MIND UNTIL THE LAST MINUTE. RIGHT NOW HE MAY BE ON NOBODY'S (OR EVERYBODY'S) SIDE. IF THIS IS THE CASE HIS DECISION MAY BE BASED ON VARIOUS PRESSURES THAT ARE BEING EXERTED, WITH HIS PRINCIPAL WORRY BEING HIS FUTURE SUPPORT. IF THIS THESIS IS CORRECT, SOME PRESSURE FROM THE WEST COULD WEIGH IN THE FINAL BALANCE IF WE ARE ABLE SUBTLY TO CONVINCE HIM OUR SUPPORT COULD DISAPPEAR. WHILE I DID ATTEMPT TO EXERT SUCH PRESSURE THROUGH FERREIRA DA CUNHA, THE RETURN SIGNALS FROM COSTA GOMES HAVE GOTTEN PROGRESSIVELY WEAKER AS THE DAYS SECRET

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SLIP BY. IT MAY BE THAT A FACE TO FACE DISCUSSION WOULD HAVE

MORE IMPACT, RECOGNIZING, ALBEIT, THAT RISKS ARE AT LEAST AS GREAT AS POTENTIAL BENEFITS. BUT MAYBE WE HAVE REACHED THE POINT WHERE RISKS ARE NECESSARY.

- 3. FOR THE US TO MAKE A DEMARCHE WHICH PRESUMABLY REFLECTS COLLECTIVE WESTERN INTERESTS GREATLY ENHANCES THE DANGERS OF A BACKFIRE, BOTH BECAUSE I AM HIGHLY VISIBLE AND BECAUSE IT AUTOMATICALLY PUTS THE WHOLE AFFAIR IN A COLD WAR CONTEXT IN THE MINDS OF THE PORTUGUESE. LOCAL NATO AMBASSADORS HAVE GENERALLY BEEN STRONGLY AGAINST COLLECTIVE DEMARCHES. IN THIS CASE I WOULD ALSO LEAN AGAINST A COLLECTIVE DEMARCHE SINCE THE COMMUNISTS WOULD CERTAINLY PLAY IT AS NATO INTERFERENCE. THE BEST THING IN MY JUDGMENT WOULD BE TO PERSUADE ONE OF OUR ALLIES, SUCH AS THE GERMANS, THE BRITISH, THE DUTCH, OR THE BELGIANS TO GO IN, INDICATING THEY HAVE CONSULTED WITH THE REST OF US. I SHOULD NOTE HOWEVER THAT ALL OF THE LOCAL AMBASSADORS ARE QUITE NEGATIVE ON THE IDEA OF APPROACHING COSTA GOMES. I DOUBT I COULD TURN ANY OF THEM AROUND HERE.
- 4. TIMING COULD BE CRITICAL. IF I WERE TO ASK FOR AN APPOINTMENT TODAY, MONDAY OR TUESDAY WOULD BE THE EARLIEST I WOULD RECEIVE ONE. BY THEN THERE WILL HAVE BEEN ANOTHER MEETING OF THE ARMED FORCES ASSEMBLY AND POSSIBLY THE REVOLUTIONARY COUNCIL. THE SITUATION COULD HAVE CHANGED RADICALLY. I MUST ALSO STRESS AGAIN THAT I WANT TO RESPECT MELO ANTUNES'S ADVICE, PARTICULARLY SINCE HE IS THE STRONGEST FIGURE IN THE MODERATE CAMP. THIS COULD BE HANDLED, HOWEVER, BY CHECKING WITH MELO ANTUNES FIRST.
- 5. THERE IS ANOTHER THEORY GAINING CURRENCY AMONG THE MODERATES. THAT THEORY IS THAT VASCO GONCALVES SHOULD BE ALLOWED TO FORM A GOVERNMENT, BECAUSE WITHIN TWO MONTHS THE SITUATION WILL BE SO CATASTROPHIC THAT HE WILL HAVE TO RESIGN. THE PRESTIGE AND SUPPORT OF THE PCP AND THE AFM IS FALLING (I AGREE WITH THIS), AND AN ECONOMIC CRISIS WILL BE REACHED WHEN THE WORKERS RETURN FROM THEIR AUGUST VACATIONS. UNEMPLOYMENT WILL HAVE JUMPED ALARMINGLY AND SHORTAGES WILL HAVE STARTED. FOR THE MODERATES TO MAKE THEIR MOVE NOW AND INHERIT THIS POLITICAL MESS BEFORE THE PEOPLE SECRET

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HAVE REALLY SUFFERED WOULD EVENTUALLY DISCREDIT THEM, NOT GONCALVES.

6. THE TROUBLE WITH THIS THESIS IS THAT IN THE TWO MONTH INTERREGNUM THE COMMUNISTS AND THEIR FRIENDS IN THE MILITARY WILL HAVE HAD AN ADDITIONAL OPPORTUNITY TO CONSOLIDATE THEIR GRIP ON VARIOUS ORGANS OF POWER. MY VIEW IS THAT SEPTEMBER MIGHT BE A FALLBACK BUT WE SHOULD CONSIDER THE PRESENT CRISIS AS

A DECISIVE POINT.

7. MY RECOMMENDATION IS THAT OUR EMBASSIES IN APPROPRIATE NATO CAPITALS DISCUSS THE POSSIBILITY OF AN APPROACH TO COSTA GOMES OVER THE WEEKEND OR EARLY NEXT WEEK. IF BY THE BEGINNING OF THE WEEK IT SEEMS THAT PRESSURE WOULD ON BALANCE BE WORTH THE RISK AND OUR ALLIES ARE UNWILLING TO DO IT, I BELIEVE I SHOULD TELL MELO ANTUNES I WOULD LIKE AUDIENCE WITH THE PRESIDENT UNLESS HE STILL THINKS THAT WOULD HURT HIS (MELO ANTUNES'S) CAUSE.

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